

Department of Law, Criminal Division 310 K Street Suite 601, Anchorage, AK 99501 Phone: (907) 269-6250 Fax: (907) 269-7939 Email: LawOSP@alaska.gov

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All of which is a Felony class C offense being contrary to and in violation of 47.05.210(a)(1) and against the peace and dignity of the State of Alaska.

COUNT II

That in the Third Judicial District, State of Alaska, between November 19, 2013 and May 25, 2014, at or near Anchorage, KAREN LOUISE PUDGE, knowingly made a false entry in a medical assistance record.

7 All of which is a Misdemeanor class A offense being contrary to and in violation 8 of 47.05.210(a)(5) and against the peace and dignity of the State of Alaska.

9 The undersigned swears under oath this Information is based upon a review of 10 Medicaid Fraud

The undersigned swears under oath this Information is based upon a review of DHSS investigative reports submitted to date as well as the investigative material developed by Medicaid Fraud Control Unit (MFCU) investigators investigative report 13 0639617 submitted to date. 14

Karen Pudge operates Forget-Me-Not Care Coordination agency. As part of her 15 business, Pudge provides services to Medicaid recipients and seeks payment through the 16 state administered Medicaid program. In order to participate in the Medicaid program, 17 Pudge has undergone training and received certification to provide care coordination 18 services to Medicaid recipients. See 7 ACC 130.238. Pursuant to 7 AAC 105.220(a)(1), 19 as enacted through Alaska Statute Title 47, any person who provides medical services to 20 a recipient or bills the state for their services agrees to "comply with all applicable federal 21 and state laws related to providing medical or medically related services to Medicaid 22 recipients in this state." See also 7 ACC 105.210(b)(3)(requiring anyone seeking 23 enrollment with the state to provide Medicaid services to agree to follow all state and 24 federal applicable laws). As part of that certification process, Pudge, on behalf of her agency, has agreed to comply with these laws and regulations. The regulations also 25 require specific documentation to be maintained by a care coordination provider in order 26 to ensure the integrity of the services being provided. 27

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Once a person has been enrolled as a care coordinator, the regulations, as set forth in 7 AAC 130.240 (b), prohibit Medicaid-based payments to a care coordinator that fails to maintain "contact with the recipient or the recipient's representative in a manner and with a frequency appropriate to the needs and the communication abilities of the recipient, but at a minimum makes two contacts each month with the recipient or the recipient's representative; one of the two contacts must be an in-person visit with the recipient." Additionally, after each of those visits, the care coordinator is required to "complete and retain, as documentation of each visit, a recipient contact report in accordance with the department's Care Coordination Conditions of Participation," which includes collecting a signature by the recipient or another witness for the in-person visit that occurs. A certified care coordinator is required to produce the documentation described above upon request for auditing purposes. As part of the initial process with a care coordinator taking on a new client that is a Medicaid recipient, the care coordinator enters into a written agreement with the recipient to provide these services.

When providing services to a Medicaid recipient, all providers are required by 7 14 AAC 105.230(a) to "maintain accurate financial, clinical, and other records necessary to 15 support the services for which the provider requests payment. The provider shall ensure 16 that the provider's staff, billing agent, or other entity responsible for the maintenance of 17 the provider's financial, clinical, and other records meets the requirements of this 18 section." Included among the documentation a care coordinator is required to maintain 19 are the documents that would support the services being provided to a recipient that would permit the disbursements of payments pursuant to 7 AAC 130.240. The care coordinator provider is not only required to maintain records of the treatment that was 22 provided to the recipient, but they are also required to maintain documentation regarding 23 the "specific services provided" and the "date on which the service was provided." 7 24 AAC 105.240 requires the care provider to produce the above-referenced documentation upon request by an authorized agency such as MFCU. 25

Under Alaska law, "personal care services may be provided only to a recipient who is living in the recipient's personal residence," and under the concomitant federal

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law that reimburses states, a Medicaid recipient is not permitted to travel and receive services without receiving prior permission from the state. See generally 7 AAC 125.050. Even if a recipient is permitted to travel outside of the state, the recipient cannot travel for more than 30 days without returning to AK and still receive services. See 7 AAC 130.231(b)(3)(C)(4). Under no circumstances may a recipient travel outside of the United States of America and still receive Medicaid-funded services.

6 Maimuna Njie was a Medicare and Medicaid recipient that began receiving care 7 coordination services by Ms. Pudge in April 2013. Nije lived with her adult daughter, 8 Khaddy Jobarteh, in the Anchorage area when Ms. Pudge began providing services to her 9 in 2013. In an interview that took place while Ms. Pudge was being audited, she 10 indicated that when she began providing services to Maimuna Nije, she was bed ridden 11 and had recently had surgery on her back. Pudge further indicated that since Njie was from Africa and didn't speak English, she would get her information about Njie's 12 condition from her daughter, Khaddy. Pudge said that when she would conduct her home 13 visits, Nije would remain in her bedroom in the residence and she had never seen her 14 outside of that bedroom. Njie's other daughter, Isatou Njie, was her personal care 15 assistant. 16

MFCU investigators learned in 2016 that Maimuna Njie took a trip to Gambia in 17 Africa in November 2013, and she did not return to the U.S. until May 2014. Njie was 18 out of the country from November 19, 2013 until May 25, 2014. Nije not only failed to 19 get permission to travel outside the state of Alaska, she completely failed to inform 20 anyone at the state that she was going to be travelling outside the country. When reviewing the services that were allegedly provided to Nije through Medicaid funds 22 during this timeframe, the investigators discovered that Karen Pudge had been 23 reimbursed for purportedly providing care coordinator services to Nije even though Nije 24 was not in the United States. In order for Pudge to comply with the law that would permit her to be paid through Medicaid for the services provided to Nije, she would have 25 to have had a minimum of two contacts per month, including at least one in-person 26 meeting per month. In her interview, Pudge agreed that she understood Njie had to be 27

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present and the services needed to be provided in order for her to fulfill her obligation.

When MFCU investigators discovered the potentially fraudulent billing for Pudge's services allegedly provided to Nije, they obtained copies of the documentation that Pudge was required to keep regarding her services for Nije. Pudge maintained 4 "Contact Documentation" reports for "Face-to-Face Contact" for Nije during the abovereferenced timeframe. Pudge had contact documents for December 2013 through May 2014. The documents purport to represent an in-person care coordination contact she had with Maimuna Nije during each of those months, including a narrative section where specific notes were provided. For example, during the purported in-person meeting from January 30, 2014, two-and-a-half months after Nije left for Gambia, Pudge reports on her 10 form that she "met w/ Maimuna in her bedroom, as usual," and that she was "well groomed, dressed in her traditional clothing." Likewise, on February 8, 2014, Pudge reports that "Maimuna was dressed comfortably & appropriately – in long dress as is her tradition [and she] . . . appeared well groomed." 13

MFCU Investigators interviewed Karen Pudge in May 2016 regarding the 14 inconsistencies they had discovered. When first confronted, Pudge denied that Njie had 15 been traveling during the referenced timeframe and insisted that she had personally met 16 with her as reflected by her billings. Pudge was made aware of the fact that the 17 investigators had verified that Njie was not in the country during the referenced 18 timeframe and Pudge ultimately admitted that she did not meet with Njie in person at her 19 residence. Throughout the interview, Pudge maintained that she was not aware of the 20 fact that Nije was traveling outside of the state and acknowledged that she would have reported that to the appropriate agency if she had known. Pudge admitted that she had 22 not done the once a month in-person meetings with Njie during the referenced timeframe 23 and said that she merely called Khaddy and relied on the information provided over the 24 phone. Khaddy since role the has pleaded guilty for her in fraud. The investigators further confronted Pudge about the fact that each of the contact 25 documents from the fraudulent time period purported to be signed by Maimuna Njie. 26 Pudge offered various explanations, but ultimately admitted that she had Njie sign several 27

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blank documents when she was initially meeting with her and that she likely had her sign some of the documents when she met with her after May 2014. Pudge admitted that she added some notes in the margins of the documentation prior to providing them when they were demanded in order to make the home visit documentation appear more convincing. Pudge agreed that what she had done was not permitted and she stated that the only reason she ceased doing the once a month in person visits was because she could never communicate with Njie due to the language barrier and that Njie never got out of her bed when she did visit the residence.

8 Over the course of the six month period where Nije was traveling outside of the 9 United States and fraudulently receiving services through Medicaid, the state erroneously 10 paid approximately \$30,000 in fraudulently billed care coordination and personal care assistance services. Karen Pudge personally billed the state \$1,410 for her services. 11 However, if Karen Pudge had complied with her obligations under Alaska law as a 12 licensed care coordinator, Njie's ineligibility to receive services through Medicaid would 13 have been discovered in November 2013 and the bulk of the loss would have been 14 avoidable. 15

BAIL INFORMATION

Karen Pudge has no known prior criminal convictions. Dated at Anchorage, Alaska, this 22nd day of November, 2016.

JAHNA LINDEMUTH ATTORNEY GENERAL

By:

Paul J. Miovas Assistant District Attorney Alaska Bar No. 0808051